

Message Text

CONFIDENTIAL

PAGE 01 LUBUMB 00819 01 OF 03 101216Z POSS DUPE
ACTION AF-10

INFO OCT-01 EUR-12 ISO-00 PM-05 NSC-05 SP-02 SS-15
CIAE-00 INR-10 NSAE-00 DODE-00 EB-08 COME-00
TRSE-00 OMB-01 SOE-02 STR-07 GSA-02 INT-05 /085 W
-----072024 110752Z /23

R 101115Z JUL 78
FM AMCONSUL LUBUMBASHI
TO SECSTATE WASHDC 2527
INFO AMEMBASSY KINSHASA
AMEMASBASSY BRUSSELS
AMEMBASSY PARIS
AMEMBASSY LONDON

C O N F I D E N T I A L SECTION 1 OF 3 LUBUMBASHI 0819

E.9. 11652 GDS
TAGS: EMIN,EFIN,CG,BE
SUBJECT: STATUS OF KOLWEZI MINES: I OF III PROBLEMS AHEAD IN
RESUMING FULL PRODUCTION

REF: (A) KINSHAS 6676 (B) LUBUMBASHI 0818, (C) LUBUMBASHI 0791

1. SUMMARY: THROUGH REMARKABLE EFFORT OF GECAMINES ZAIRIAN
STAFF IN KOLWEZI, TOTAL PRODUCTION FOR MONTH OF JUNE EXCEEDED
EXPECTATIONS: 31,000 MT OF COPPER AND 1,000 MT OF
COBALT. RAPID INITIAL RESUMPTION OF KOLWEZI OPERATIONS
MASKS SERIOUS PROBLEM WHICH IS DEVELOPING BETWEEN ZAIRIANS
AND EXPATRIATES OVER LONGER TERM MANAGEMENT OF COMPANY.
ZAIRIAN CADRE AT KOLWEZI WANT TO SHOW THEY CAN HANDLE WORK
WITHOUT EXPATRIATES. PRESIDENT MOBUTU HAS ISSUED ORDER
SUSPENDING EMPLOYMENT OF EVACUATED KOLWEZI EXPATRIATES AND
SENT FEELERS TO FRENCH GOVERNMENT REGARDING REPLACEMENT OF
TECHNICIANS. SENIOR EXPATRIATES IN LUBUMBASHI SEEM UNSURE
OF THEIR FUTURE. WHILE DAILY OPERATIONS CONTINUE IN
REASONABLY NORMAL MANNER, PROBLEM OVER FUTURE ROLE OF
EXPATRIATES IS INHIBITING LONGER RANGE PLANNING WHICH WOULD
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LUBUMB 00819 01 OF 03 101216Z POSS DUPE

PERMIT GECAMINES TO RESUME FULL PRODUCTION END SUMMARY

2. GECAMINES RECOVERY FOLLOWING THE OCCUPATION OF KOLWEZI
HAS BEEN NOTHING SHORT OF REMARKABLE. THE CLOSING
OF THE KOLWEZI FACILITIES HAD DEPRIVED ZAIRE'S PRIMARY
FOREIGN EXCHANGE EARNER OF THE SOURCE OF 75 OF ITS
COPPER AND 90 PERCENT OF ITS COBALT. OBSERVERS SPECULATED THAT

MONTHS WOULD BE REQUIRED TO RESUME NEAR NORMAL OPERATIONS WITHOUT AN EXPATRIATE STAFF. ON ORDERS FROM PRESIDENT MOBUTU GECAMINES RESTARTED ITS ACTIVITIES AT ALL KOLWEZI FACTORIES IN EARLY JUNE, RELYING SOLELY ON THE EFFORTS OF THE COMPANY'S ZAIRIAN ENGINEERS AND WORKERS SUPPLEMENTED BY OCCASIONAL DAY-TIME VISITS FROM LUBUMBASHI STAFF MEMBERS. THE ZAIRIAN STAFF NOT ONLY PUSHED PRODUCTIVITY TO NEAR CAPACITY LEVELS BUT THEY MAINTAINED IT THROUGHOUT THE MONTH. TO THE SURPRISE OF EVERYONE GECAMINES PRODUCTION FOR THE MONTH OF JUNE EXCEEDED ALL EXPECTATIONS 31,000 MT OF I0034 -,\$ 1,000 MT OF COBALT (AS CONTRASTED WITH A 1977 MONTHLY AVERAGE OF 37,700 MT OF COPPER AND 850 MT OF COBALT) TO THE OUTSIDE. OBSERVERS IT APPEARED THAT GECAMINES HAD WEATHERED ZAIRE'S LATEST AND PERHAPS GREATEST CRISIS AND WOULD EASILY CONTINUE ITS DOMINANT ROLE IN THE COUNTRY'S ECONOMY BASED UPON THE SPEED WITH WHICH PRODUCTION WAS RESUMED. KOLWEZI GECAMINES PREPARED NEW PRODUCTION PROJECTIONS FOR THE REST OF THE YEAR AND THE COMING FIVE YEARS (REF B) A SURVEY TEAM WHICH VISITED THE INDUSTRIAL COMMERCIAL AND RESIDENTIAL SECTION OF KOLWEZI ASSESSED THE DAMAGE IN THE TOWN AT \$56.9 MILLION (REF C)

3. THE EARLY RESUMPTION OF OPERATIONS IN KOLWEZI AND HIGH PRODUCTION FIGURES FOR THE MONTH OF JUNE MASK PROBLEMS EVERY BIT AS SERIOUS AS THE LOSS OF KOLWEZI INSTALLATIONS
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 LUBUMB 00819 01 OF 03 101216Z POSS DUPE

APPEARED AT FIRST AND PERHAPS THE MOST SERIOUS SINCE THE CREATION OF THE STATE-OWNED COMPANY TEN YEARS AGO. AGAIN THE CORE OF THE PROBLEM IS THE FUTURE ROLE, IN GENERAL OF THE EXPATRIATES AND IN PARTICULAR OF THE BELGIANS IN THE FUTURE OPERATIONS AND MANagements OF GECAMINES UNTIL THIS PROBLEM IS SOLVED, IT WILL OVERSHADOW 295#34 8 73 -- AND IT IS UNLIKELY THAT GECAMINES WILL BE ABLE TO RESUME FULL PRODUCTION.

4. THE EXPATRIATE ZAIRIAN PROBLEM IS NOT NEW BUT THE KOLWEZI ATTACK PERMITTED ITS EMERGENCE DESPITE THE CHANGE IN OWNERSHIP TEN YEARS AGO FROM THE BELGIAN OWNED UNION MINIERE TO A ZAIRIAN STATE OWNED COMPANY, GECAMINES HAS RETAINED AND PROMOTED INTO SERIOUS POSITIONS LARGE NUMBERS OF FORMER UNION-MINIERE EMPLOYEES. ALTHOUGH THERE IS A SENIOR TECHNICAL AND FINANCIAL DIRECTOR IN LUBUMBASH AS WELL AS THE SENIOR DIRECTORS IN EACH OF THE OTHER MINING TOWNS WERE EXPATRIATES AT THE TIME OF

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 LUBUMB 00819 02 OF 03 110742Z

ACTION AF-10

INFO OCT-01 EUR-12 ISO-00 PM-05 NSC-05 SP-02 SS-15

CIAE-00 INR-10 NSAE-00 DODE-00 EB-08 COME-00

TRSE-00 OMB-01 SOE-02 STR-07 GSA-02 INT-05 /085 W

-----083326 110756Z /23

R 101115Z JUL 78

FM AMCONSUL LUBUMBASHI

TO SECSTATE WASHDC 2528

INFO AMEMBASSY KINSHASA

AMEMASBASSY BRUSSELS

AMEMBASSY PARIS

AMEMBASSY LONDON

C O N F I D E N T I A L SECTION 2 OF 3 LUBUMBASHI 0819

THE KOLWEZI ATTACK. THE SENIOR ZAIRIANS WERE IN NON
TECHNICAL, NON FINANCIAL ADMINISTRATIVE POSITIONS DEPUTES
TO EXPATRIATES AND CHIEF OF OME INSTALLATIONS.
OVER THE YEARS AS GREATER NUMBERS OF ZAIRIANS WITH TEH-
.8CA DEGREEES HAVE JOINED THE COMPANY RESENTMENT HAS GROWN
OVER WHAT THEY CONSIDER THE "OLD BOY" BELGIAN HOLD OVER
TOP POSITIONS.

5. THE ATTACK ON KOLWEZI PROVIDED THE OPPORTUNITY FOR
KOLWEZI'S ZAIRIAN STAFF TO EXPRESS THEIR DISSATISFACTION
WITH THE EXPATRIATE MANAGERS AND HOW THEY COULD
RUN THE COMPANY'S MOST SOPHISTICATED FACILITIES WITHOUT
THEM. UPON HIS VISIT TO KOLWEZI IN JUNE PRESIDENT
MOBUTU NOTED THERE HAD BEEN TOO MANY BELGIANS AT
KOLWEZI AND ORDERS ALL INSTALLATIONS TO RESUME
OPERATIONS WITHOUT THEM. MOTIVATED BY PRIDE, THE ZAIRIAN
STAFF PUSHED PRODUCTION AT KOLWEZI TO NEAR CAPACITY
LEVELS. THEY RESENTED THE DAYLIGHT VISITS BY EXPATRIATES
FROM LUBUMBASHI, WHOM THEY FELT OFFERED LITTLE REAL
ASSISTANCE AND WERE NEVER AVAILABLE DURING EMERGENCIES
AT NIGHT BUT WERE GETTING CREDIT FOR RESUMING THE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LUBUMB 00819 02 OF 03 110742Z

MINING ACTIVITIES. THE KOLWEZI CADRE PREPARED A LIST
OF EXPATRIATES THEY WOULD REFUSE TO ACCEPT BACK AT
THE MINES WHICH AUTHORITIES USED TO HALT VISITS FROM

LUBJBASHI BY CERTAIN INDIVIDUALS. WORKING CONDITIONS HAVE NOT BEEN EASY IN KOLWEZI. IN ADDITION TO FATIGUE FROM LONG WORKING DAY, THE ZAIRIAN CADRE HAVE SUFFERED FROM CONTINUOUS MILITARY HARASSMENT AND INTER-TRIBAL SQUABBLES WHICH HAVE LANDED SOME CADRE IN JAIL. NONE THELESS THEY HAVE MAINTAINED THEIR HIGH MORALE AS WELL AS REASONABLY HIGH PRODUCTIVITY LEVELS. THERE ARE SIGNS THAT SIMILAR RESENTMENT OF EXPATRIATES HAS BEGUN TO EMERGE AT OTHER INSTALLATIONS AT KIPUSP, FOR EXAMPLE THE ZAIRIAN CADRE HAVE ALSO PREPARED A LIST OF

UNACCEPTABLE CADRE AND ARE HOPING FOR AN OPPORTUNITY WHICH WILL ALLOW THEIR EXPULSION.

6. PRESIDENT MOBUTU AFTER NOTING THERE WERE TOO MANY BELGIANS AT KOLWEZI TOLD DELEGATE GENERAL UMBA THE NUMBER SHOULD BE REDUCED. LETTERS OF SUSPENSION WERE PREPARED FOR ALL EXPATRIATES EVACUATED FROM KOLWEZI BUT THE SENIOR EXPATRIATE STAFF IN LUBUMBASHI BLOCKED THE ISSUING OF THE LETTERS UNTIL UMBA RECONFIRMED WITH MOBUTU THAT SUCH DRASTIC ACTION SHOULD BE TAKEN. THE EXPATRIATE CHIEFS ARGUED SUCH LETTERS WERE AN UNNECESSARY BLOW TO PEOPLE WHO HAVE SUFFERED THROUGH KOLWEZI, WOULD MAKE FUTURE RECRUITMENT DIFFICULT, COULD BRING LAWSUITS

AND WOULD DAMAGE MORALE IN OTHER TOWNS. MOBUTU PERSISTED AND LETTERS OF SUSPENSION WERE SENT EFFECTIVE JANUARY ONE. BY ZAIRIAN LAW THIS MEANS THAT UNLESS INDIVIDUAL IS REHIRED AFTER TWO MONTHS, HIS CONTRACT IS TERMINATED. CONFIDENTIAL

CONFIDENTIAL

PAGE 03 LUBUMB 00819 02 OF 03 110742Z

7. SENIOR EXPATRIATES IN LUBUMBASHI ADMIT THAT THE ZAIRIAN STAFF IN KOLWEZI HAD MOUNTED A HERCULEAN EFFORT TO ATTAIN HIGH PRODUCTION LEVELS, BUT THEY ARE IT WAS NOT A DIFFICULT TASK TO RESTART ALL MINING OPERATIONS.

THE PROBLEMS LIE AHEAD IN ONE OR TWO MONTHS WHEN THINGS BEGIN TO FALL APART. ANYBODY CAN PUSH THE BUTTON TO

START THE MINING OPERATIONS BUT THEY ARGUE THE EXPATRIATE STAFF WAS ESSENTIAL FOR TECHNICAL DIRECTION, PREVENTATIVE MAINTENANCE ON MINING EQUIPMENT AND EMERGENCY PROBLEM SOLVING. THE ADDITIONAL SCHOOLING BY THE YOUNGER ZAIRIAN ENGINEERS WHO THE EXPATRIATES BELIEVE WANT TO MUCH TOO FAST CANNOT MAKE UP FOR THE YEARS OF EXPERIENCE OF THE SENIOR EXPATRIATES.

8. A RELATED ISSUE IN THE STRUGGLE OVER THE EXPATRIATE

PRESENCE IS BETWEEN THE DSLGIANS AND THE FRENCH. SHORTLY
AFTER THR RECOOPATION OF KOLWEZI PRESIDENT MOBUTU
DISPATCHED DELEGATE GENERAL UMBA ON A TRIP TP PARIS WHERE
HE EXPLORED WITH FRENCH COOPERATION OFFICIALS TBEIR PRO
VIDING FRENCH TECHNICIANS FOR THE MINES IN KOLWEZI. AS
HET THERE HAS BEEN NO COMMITMENTS BUT SENIOR BELGIAN
EXPATRIATES IN LUBUMBASHI BELIEVE THE FRENCH MIGHT
SEIZE THIS OPPORTUNITY TO OBTAIN A GREATER ROLE IN
INTERNATIONAL COPPER MINING. THE FRENCH HAVE MADE OVERTURES
TO MOBUTU IN THE PAST ON THE MARKETING SIDE OF GECAMINES
BUT THE BELGIAN SECITE GENERALE DES MINERAIS HAS
ALWAYS SUCCEDED IN MAINTAINING CONTROL NOT
ONLY

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 LUBUMB 00819 03 OF 03 110721Z
ACTION AF-10

INFO OCT-01 EUR-12 ISO-00 PM-05 NSC-05 SP-02 SS-15
CIAE-00 INR-10 NSAE-00 DODE-00 EB-08 COME-00
TRSE-00 OMB-01 SOE-02 STR-07 GSA-02 INT-05 /085 W
-----083113 110803Z /23

R 101115Z JUL 78
FM AMCONSUL LUBUMBASHI
TO SECSTATE WASHDC 2529
INFO AMEMBASSY KINSHASA
AMEMASBASSY BRUSSELS
AMEMBASSY PARIS
AMEMBASSY LONDON

C O N F I D E N T I A L SECTION 3 OF 3 LUBUMBASHI 0819

OVER MARKETING OF GECAMINES PRODUCTIONS BUT ALSO OVER THE
SUPPLY OF EXPATRIATE CADRE. ALTHOUGH GRENCH TOTAL 20 PC
OF THE EXPATRIATE STAFF(AGAINST 65 PC BELGIAN)
THEY CONTROL ONLY ONE OF THE SENIOR POSITIONS THAT OF
DIRECTNR OF FINANCE. NO OTHER NON-BELGIANS ARE REPRESENTATED ON JOINT

LEVELS. ALTHOUGH THERE ARE OCCASIONAL
EXPRESSIONS OF RESENTMENT THAT THE TOP EXPATRIATE PSOTIONS
ARE ALL RESERVED FOR THE BELGIANS, THE ISSUE IS SEEN
MOST EXPATRIATES IN LUUMBASHI AS AN EFFORT BY MOBUTU
TO DIVIDE THE GOVERNMENTS OF PARIS AND BRUSSELS
AND PREVENT THEM FROM DEVELOPING A COMMON
ZAIRIAN POLICY.

9. THE DAILY ROUTINE OF MANAGING ZAIRE'S LARGEST COMPANY CONTINUES IN A NEAR NORMAL MANNER"ORGANIZING DAILY TROPS OR WEEKLY TROP TO KOLWEZI FOR THE ACCEPTABLE CADRE, ASSESSING DAMAGE AND PRODUCTION POSSIBILITIES, HOLDING THE FIRST MEETING OF THE NEWLY NAMED COUNCIL OF ADMINISTRATION ON JULY 5(AN INTRODUCTORY SESSION SINCE SIX OF THE NINE MEMBERS HAD NO PREVIOUS CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LUBUMB 00819 03 OF 03 110721Z

EXPERIENCE WITH GECAMINES AFFAIRS) PROVIDING ASSISTANCE TO THE PAN AFRICAN FORCE FOR THEIR ADJUSTMENT TO LIFE IN ZAIRE AND ALLOCATING GECAMINES DIMISHING FOREIGN EXCHANGE RESOURCES TO PAY THE MOST PRESSING BILLS, PURCHASE TOCKS OF COKE AND FUEL AND OTHER ADEQUATE FOOD SUPPLIES FOR SHABA'S POPULATION (IN THE LAST FEW WEEKS, GECAMINES HAS ISSUED LETTERS OF CREDIT TO IMPORT 57,000 MOT OF MAIZE WHICH WOULD NORMALLY CONSTITUTE A FOUR MONTH SUPPLY) DURING THE YEAR YEAR GECAMINES HAS NEVER BEEN ABLE TO MAKE MAIZE PURCHASES ON MORE THAN A MOFMBH TO MONTH BASIS. ALL OF THESE ACTIVITIES ARE IMPORTANT TO THE COMPANYS OPERATIONS BUT THERE ARE PERIPHERICAL TO THE LONGER RUN QUESTION OF RESUMING FULL PRODUCTION.

10. AT THE TOP LEVEL LITTLE ATTENTION IS GINDN TO STEPS WHICH MIGHT BE TAKEN FOR LONG RUN PLANNING SOME SENIOR EXPATRIATES FEEL THEIR OWN TIME IN ZAIRE MIGHT BE LIMITED. ONE SENIOR EXPATRIATE NOTED THAT FOR ALL PRACTICAL PURPOSES THE MANAGEMENTS OF GECAMINES HAS BEEN TAKEN OVER MY PRESIDENT MOBUTU. THE IMPORTANT DECISIONS DURING THE COMING MONTHS WIL BE MADE BY HIM AND TRANSMITTED BY UMBA. UMBA WHO HAS SPENT MOST OF THE PAST TWO MONTHS COMMUNITING BETWEEN LUBJMBASHI,KINSHASA AND EUROPE HAS HAD LITTLE TIME TO DEVOTE TO GECAMINES MANAGEMENT. THE SENIOR EX PATRIATES WHO SPEND THEIR TIME ON MINY DAILY ISSUES

SEEM TO HAVE ADOPTED A WAIT-AND-SEE ATTITUDE ABOUT THE FUTURE. THEY ARGUE THEY CAN DO LITTLE ELSE. THEY ARE UNABLZSTO BEGIN ATTEMPTING TO RESTAFF

UTLWEZI WITH EXPATRIATES BECAUSE OF THE SUSPENSION ORDER. CONFIDENTIAL

CONFIDENTIAL

PAGE 03 LUBUMB 00819 03 OF 03 110721Z

THEY DO NOT KNOW HOW FAR MOBUTU WILL PUSH HIS DISPUTE WITH BELGIAN OR WHETHER THR FRENCH WILL PROVIDE

TECHNICIANS UNDER A NEW MANAGEMENT AGREEMENT. THE WORLD BANK AT A MEETING IN LATE JUNE REVIEWED GECA MINES PROBLEMS BUT PUT OFF ANY DECISION ON FURTHER ASSISTANCE UNTIL OCTOBER. WITHOUT A WORLD BANK COMMITMENT NO DECISIONS CAN BE MADE ON RESUMING WORLD ON MHE P-2 EXPANSION PROGRAM. NO OTHER COMMITMENTS CAME OUT OF THE PARIS OR BRUSSELS MEETINGS WHICH WOULD PROVIDE FUNDS TO REBUILD KOLWEZI OR REHABILITATE GECAMINES OVERAGE EQUIPMENT. IF THERE IS AN OFFICIAL MOVE TO REPLACE THE BELGIANS WITH FRENCH AT KOLWEZI AND PERHAPS ELSEWHERE HOW WILL THIS EFFECT THE WILLINGNESS OF DONORS TO PROVIDE ASSISTANCE TO GECAMINES? NEITHER THE ZAIRIANS NOR EXPATRIATES AT GECAMINES CAN ANSWER THESE QUESTIONS.

11. GECAMINES PROBLEMS MUST BE RESOLVED IF ZAIRE IS TO FIND SOLVENCY ON THE ONE HAND GECAMINES CANNOT BEGIN PLANNING AHEAD UNTIL MOBUTU MAKES UP HIS MIND ABOUT THE COMPANY'S FUTURE DIRECTION. ON THE OTHER HAND LITTLE PLANNING IS POSSIBLE UNTIL WESTERN NATIONS MAKE UP THEIR MINDS ABOUT THEIR CONTINUING COMMITMENT TO ZAIRE. UNTIL THERE IS MOVEMENT ON THESE ISSUES GECAMINES WILL CONTINUE ITS DAY-TO-DAY APPROACH TO MANAGEMENT. UNDER SUCH CIRCUMSTANCES THE HIGH OUTPUT LEVELS OF JUNE CAN ONLY BE EXPECTED TO DECLINE OVER THE COMING MONTHS.

EQRG

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PRODUCTION, REPORTS, MINING INDUSTRY
Control Number: n/a
Copy: SINGLE
Draft Date: 10 jul 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978LUBUMB00819
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780283-0158
Format: TEL
From: LUBUMBASHI
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780780/aaaacpae.tel
Line Count: 360
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 4e81e378-c288-dd11-92da-001cc4696bcc
Office: ACTION AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 KINSHASA 6676, 78 LUBUMBASHI 818, 78 LUBUMBASHI 791
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 26 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2070611
Secure: OPEN
Status: NATIVE
Subject: STATUS OF KOLWEZI MINES: I OF III PROBLEMS AHEAD IN RESUMING FULL PRODUCTION
TAGS: EMIN, EFIN, CG, BE
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/4e81e378-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014